occur any time new systems and procedures are implemented. Once these initial problems are ironed out, Sprint would not expect to see any significant avoidance by carriers of their payment obligations. Carriers are subject to the Commission's jurisdiction and with rare exceptions do not openly seek to violate Commission orders.

Finally, the RBOCs argue that in the Second Report and Order, the Commission understated the average time lag for payment of compensation, <sup>41</sup> and seek to build in additional time, using the full rate of return (also used in the Second Report and Order) of 11.25% (RBOC Comments at 32-33, Exh. 4 at 5). Both the RBOCs' current proposal and the Commission's handling of this issue in the Second Report and Order are inconsistent with the Commission's long-standing ratemaking principles. The Commission's policy is to include in the rate base an allowance for cash working capital that reflects net cash needs of the enterprise, based on lead-lag studies of the actual timing of cash inflows and outflows (or simplified estimates of net cash needs). See e.g., §65.820 of the Rules. The PSPs have failed to document the amount of working capital they need, and thus should receive no consideration for payment delays. And in any event, to give them a full return on capital investment for the entire amount of revenues they receive from per-call compensation is obviously improper. Those revenues do not constitute their net investment on which their return should be computed.

## B. Any Carrier Pays Plan Should Be Based On A Fixed and Uniform Rate

Finally, Sprint wholeheartedly agrees with AT&T (at 12) that if the Commission chooses to retain a carrier pays compensation system, the rate should be a fixed one rather than one that floats based upon the local coin rate charged at each payphone. A

<sup>&</sup>lt;sup>41</sup> The Commission assumed a 90-day time lag. 13 FCC Rcd 1778, 1824 (1997).

caller pays system could reflect efficiently differences in rates charged in different locations. However, under a carrier pays plan, floating rates impose intractable problems on IXCs of being able to monitor fraud, would not leave IXCs with any bargaining leverage unless they were able successfully to develop selective call blocking systems – with their nine figure development costs, and would make the tracking and compensation problems, as AT&T (at 12) so aptly put it, "exponentially more difficult...."

## V. CONCLUSION

The Commission should use this opportunity to take a fresh look at payphone compensation, put it on a sound, logical and economic footing, and thereby avoid further judicial reversals. The Commission can logically either adopt a genuine market based approach and implement a caller pays plan, or, if it retains a carrier pays system of compensation, should adopt a cost based rate not to exceed 14.3 cents per call.

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<sup>&</sup>lt;sup>42</sup> For that matter, Sprint does not believe there is any inherent technical reason why the caller pays rate (if the PSP chooses to charge for access code and subscriber 800 calls) could not differ from the rate charged for a local coin call.

<sup>&</sup>lt;sup>43</sup> There would be no simple way to verify that each PSP is accurately representing the rate that it is in fact charging (or charged some months ago) from a particular payphone.

<sup>&</sup>lt;sup>44</sup> See also, Sprint's August 26, 1997 Comments on Remand Issues, at 5-6.

## **CERTIFICATE OF SERVICE**

I hereby certify that a copy of the foregoing REPLY COMMENTS of Sprint was Hand Delivered or sent by United States first-class mail, postage prepaid, on this the 27<sup>th</sup> day of July, 1998 to the below-listed parties:

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